

TOXC102-CI:

Regulation of Hazardous Air Pollutants (HAPs) from Stationary Sources



# PARTICIPANT GUIDE

## PURPOSE

This guide is intended to help learners follow along with the course presentation and take notes.



## **Course Description**

This 1-day course serves as a building block to provide learners with foundational knowledge for why and how hazardous air pollutants (HAPs) from stationary sources are regulated before taking courses on other air toxics or industry-specific topics, such as permitting, control technologies, inspections, or enforcement.

This course covers the listing of HAPs, listing of HAPs sources, components of the National Emissions Standards for Hazardous Air Pollutants (NESHAPs), Maximum Achievable Control Technology (MACT) and Generally Available Control Technology (GACT) standard setting, and NESHAP residual risk review and technology review.

After completion of this course, learners will be able to explain the regulatory framework for hazardous air pollutants from stationary sources. Specifically, learners will be able to:

- Identify the key elements of the regulatory framework for HAPs from stationary sources.
- Explain how HAPs are identified (listed) and delisted under the Clean Air Act (CAA).
- Define major and area stationary sources.
- Explain the requirements for identifying (listing) major and area sources under the CAA.
- Identify the types of emissions standards.
- Describe the components of emissions standards.
- Explain how emissions standards are set for major and area sources.
- Explain technology and residual risk review of emission standards.

Note: Is it presumed that learners who attend this course already have foundational knowledge of air toxics topics. If learners do not already have this knowledge, it is recommended that the following e-learning modules are taken prior to attending this course:

- What are air toxics?
- What are the sources of air toxics?
- What are the health and environmental effects of air toxics?



## Course Agenda

Scheduled Time	Торіс	Duration
9:00 am – 9:15 am	Introductions	15 minutes
9:15 am – 9:30 am	Why Are We Here?	15 minutes
9:30 am – 9:45 am	Course Scope and Learning Objectives	15 minutes
9:45 am – 10:30 am	Introduction to the Regulatory Framework/Identification of HAPs and HAPs Sources	45 minutes
10:30 am – 10:45 am	Break	15 minutes
10:45 am – 12:00 pm	Regulation of Sources of Listed HAPs	90 minutes
12:00 pm – 1:00 pm	Lunch Break	60 minutes
1:00 pm – 1:45 pm	Group Exercises	45 minutes
1:45 pm – 2:30 pm	Overview of the Review of Emissions Standards	45 minutes
2:30 pm – 2:45 pm	Break	15 minutes
2:45 pm – 3:15 pm	Exam and Group Discussion	30 minutes
3:30 pm	Adjourn	



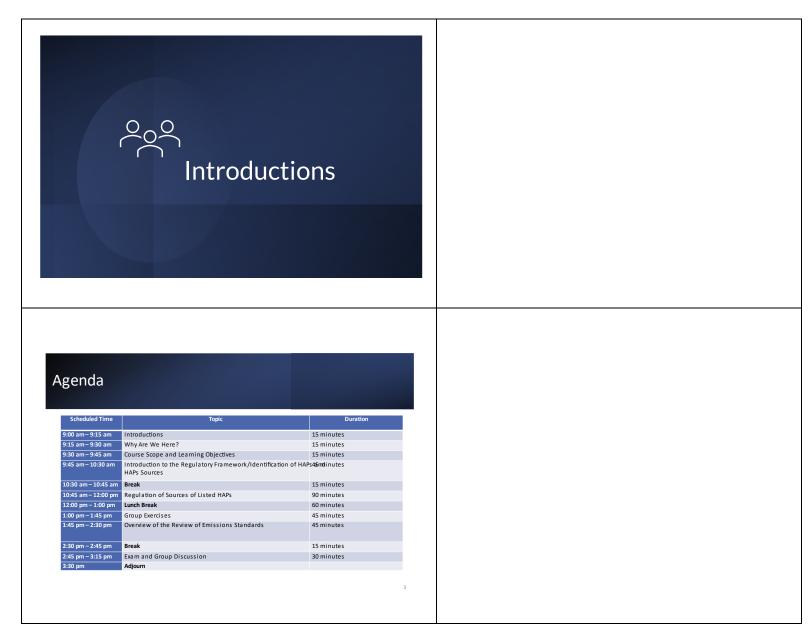
## **Checklist of Training Materials**

In addition to this Participant Guide, the following materials are included with this course, and will be emailed to learners in advance. Other materials, such as the course exam and post-course self-assessment will be provided in-person during the training.

- Course Presentation material (screenshots are included in this Guide).
- Pre-Course Self-Assessment, which ask learners to rate from 1-5 their confidence in their ability to explain the learning objectives of the course.
- Clean Air Act Handout.
- Helpful Resources Handout, which includes the same hyperlinks that are in the PowerPoint as well as hyperlinks to the table of contents for 40 CFR Parts 61 and 63.



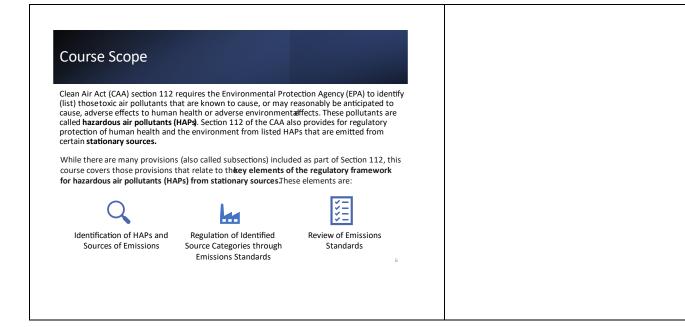
## **TRAINING SLIDES**













## Clean Air Act Section 112

#### (a) Definitions

#### <mark>k) Area source program</mark> (I) State programs

(b) List of pollutants
(c) List of source categories
(d) Emission standards
(e) Schedule for standards and review
(f) Standard to protect health and environment
(g) Modifications
(h) Work practice standards and other

- requirements (i) Schedule for compliance (j) Equivalent emission limitation by permit
- (m) Atmospheric deposition to Great Lakes and coastal waters
  (n) Other provisions
  (o) National Academy of Sciences study
  (p) Mickey Leland National Urban Air Toxics Research Center
  (q) Savings provision
  (r) Prevention of accidental releases
  (s) Periodic report



#### Learning Objectives

After completion of this course, learners will be able to:

- Identify the key elements of the regulatory framework for HAPs from stationary sources.
- 2. Explain how HAPs are identified (listed) and delisted under the CAA.
- 3. Define major and area stationary sources.
- Explain the requirements for identifying (listing) major and area sourcesunder the CAA.
- 5. Identify the types of emissions standards.
- 6. Describe the components of emissions standards.
- 7. Explain how emissions standardsare set for major and area sources.
- 8. Explain technology and residual risk review of emissions standards.



9



#### Identify • List HAPs

• Identify (list) source categories (or subcategories) that emit listed HAPs

## Regulate

• Establish emission standards to regulate and control emissions of HAPs from identified source categories

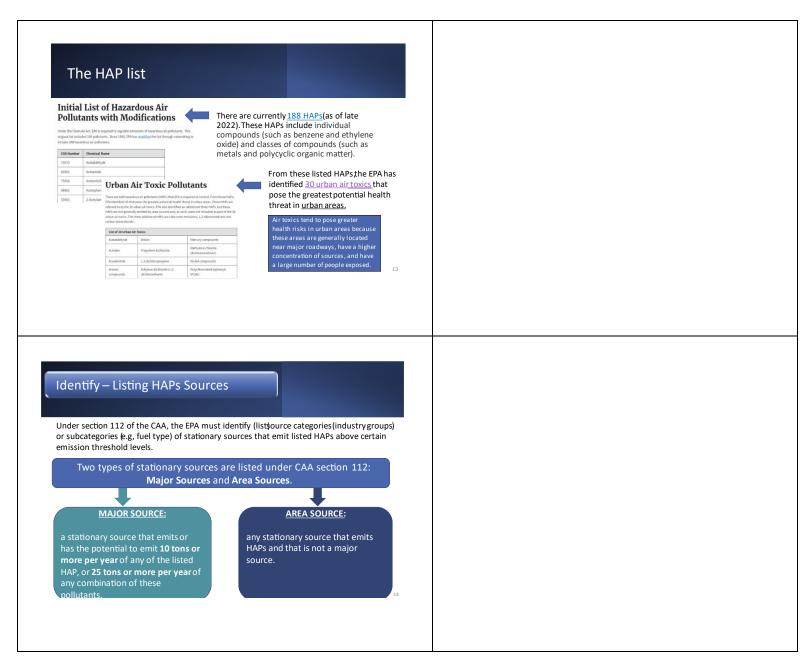
#### Review

 Assess whether each emission standard should be revised

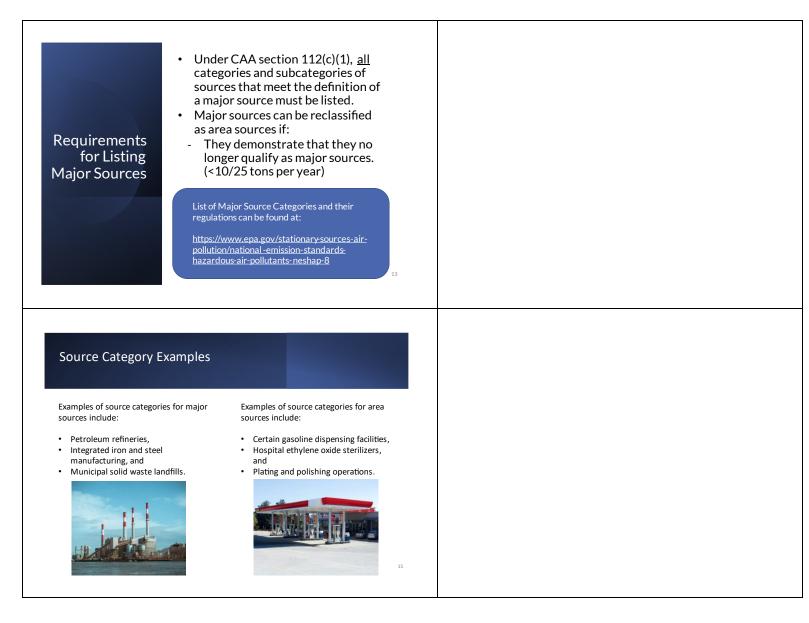


## Identify – Listing and Delisting HAPs • The CAA Amendments of 1990 originally listed 189 HAPs in section 112(b). Under CAA section 112(b)(3)(A), the EPA is required to review, and revise as appropriate, the HAP list periodically. • Section 112 of the CAA also outlines the criteria to be applied in deciding whether to add or deleteparticular substances This process is commonly referred to aslisting and delisting The Process for Listing and **Delisting HAPs** CAA Section 112(b)(2) identifies pollutants that should beisted as: "pollutants which present, or may present, through inhalation or other routes of exposure, a threat of adverse human health effects (including, but not limited to, substances which are known to be, or may reasonably be anticipated to be, carcinogenic, mutagenic, teratogenic, neurotoxic, which cause reproductive dysfunction, or which are acutely or chronically toxic) or adverse environmental effects whether through ambient concentrations, bioaccumulation, deposition, or otherwise." For delisting, to delete a substance from the HAP list, CAA section 112(b)(3)(C) provides that the Administrator must determine that: "there is adequate data on the health and environmental effects of the substance to determine that emissions, ambient concentrations, bioaccumulation or deposition of the substance may not reasonably be anticipated to cause any adverse effects to theuman health or adverse environmental effects."

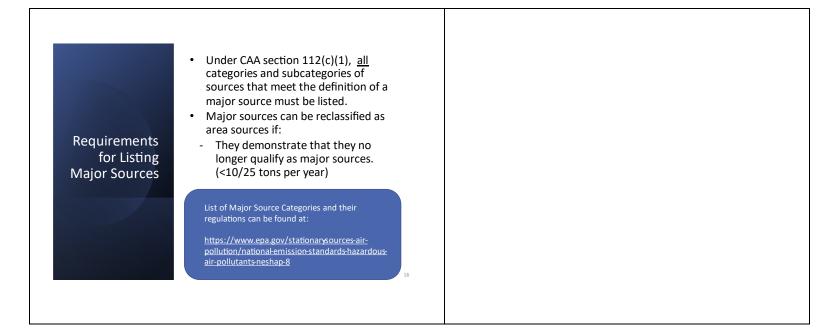














The EPA is required to list all categories and subcategories of sources that meet the definition of an area source only if theymeet one of the following criteria 1. The EPA determines that the category of area sources presents a threat of adverse effects to Requirements human health or the environment in a manner for Listing Area that warrants regulation under CAA section Sources 112(c)(3). 2. The EPA determines that a category of area sources (in addition to major sources) is required to be regulated consistent with CAA section 112(c)(6). Requirements for Listing Area Sources: CAA Section 112(c)(6) CAA section 112(c)(6) pertains to seven specific HAPs that are considered pollutants of particular concern because of their persistence and tendency to bioaccumulate in the environment. • The EPA must identify categories CAA Section 126(c)(6) HAPs: and subcategories of sources of alkylated lead compounds these seven HAPs, assuring that polycyclic organic matter sources accounting fornot less hexachlorobenzene than 90 percent of the aggregate emissions of each of polychlorinated biphenyls the seven pollutants are subject 2,3,7,8 tetrachlorodibenzofurans to standards. 2,3,7,8 tetrachlorodibenzo-p-dioxin



Let's Check Your Knowledge!		
Identify each of the elements ofthe for HAPs from station	e regulatory framework ary sources	
1 2 Assess remaining health risks and/or new technology-based developments since the standard was set to determine whether the standard should be revised. J	as NESHAPs, to nit regulate and control	



Which of the following statements explain(s) the criteria for listing a HAP?
A. The pollutant presents or may present a threat of adverse human health effects.
B. The pollutant is located in rural areas.
C. The pollutant forms through a complex chemical reaction.
D. The pollutant presents or may present a threat of adverse environmental effects.
21
21
<b>Fill in the Blank.</b> A "major" source is defined under CAA section 112(a)(1) as a stationary source that emits or has the potential to emit tons or more per year of any of the listed HAPs, ortons or more per year of any combination these pollutants.
Fill in the Blank. A "major" source is defined under CAA section 112(a)(1) as a stationary source that emits or has the potential to emit tons or more per year of any of the listed HAPs, ortons or more per year of any combination
<b>Fill in the Blank.</b> A "major" source is defined under CAA section 112(a)(1) as a stationary source that emits or has the potential to emit tons or more per year of any of the listed HAPs, ortons or more per year of any combination these pollutants.
Fill in the Blank. A "major" source is defined under CAA section 112(a)(1) as a stationary source that emits or has the potential to emit tons or more per year of any of the listed HAPs, ortons or more per year of any combination these pollutants.
Fill in the Blank. A "major" source is defined under CAA section 112(a)(1) as a stationary source that emits or has the potential to emit tons or more per year of any of the listed HAPs, ortons or more per year of any combination these pollutants. A. 5 or 10 B. 10 or 25



#### Which one is it?

All categories and subcategories of sources that meet the definition of <u>this type of source</u> must be listed under CAA section 112(c)(1).

Key elements of the regulatory framework for HAPs from stationary sources

### Identify

## Regulate

 Establish emission standards to regulate and control emissions of HAPs from identified source categories

#### Review

• Assess whether each emission standard should be revised

24



Is minute Break         Is minute Break	
<section-header><text><section-header><section-header><text><text><text><text></text></text></text></text></section-header></section-header></text></section-header>	



Regulate Listed HAPs Sources The EPA is required to regulate and control emissions of HAPs listed from identified sources through <b>National Emission</b>	
<ul> <li>Standards for Hazardous Air Pollutants (NESHAPs) .</li> <li>There are two types of NESHAPs: <ol> <li>Major sources - Maximum Achievable Control Technology (MACT) standards.</li> <li>Area sources - Generally Available Control Technology (GACT) standards.</li> </ol> </li> </ul>	
Regulate Listed HAPs Sources         • NESHAPs apply to the "affected source(s)" identified in the rule.         • NESHAPs promulgated under the 1990 Clean Air Act Amendments (CAAA) are codified at 40 CFR Part 63.         • NESHAPs promulgated prior to the 1990 CAAA are codified at	
40 CFR Part 61.	



Components of a NESHAP rule	Applicability criteria         Emission limits         Testing and monitoring requirements         Reporting requirements         Recordkeeping requirements	
Components of a NESHAP rule (continued)	<section-header><section-header><section-header><section-header><section-header><section-header><section-header><text><text><page-footer></page-footer></text></text></section-header></section-header></section-header></section-header></section-header></section-header></section-header>	



pplicability.	
a) You are subject to this su sources at a secondary le	opart if you own or operate any of the following affected ad smelter:
furnaces; dryers; process fug	and electric furnaces; refining kettles; agglomerating itive emissions sources; buildings containing lead bearing ources. The provisions of this subpart do not apply to d refiners, or lead smelters.
	ecifies the provisions of subpart A of this part that apply secondary lead smelters subject to this subpart.
	rovisions of this subpart, you are also subject to title V er 40 CFR parts 70 or 71, as applicable.
(d) Emissions standards in th	is subpart apply at all times .
https://www.epa.gov/statio emissions-standards-hazardo	n <mark>arysources-air-pollution/secondary-lead-smelting-national-</mark> 1 <del>5 air</del>
	Emission limits
	The emissions standards that limit the pollution the source can emit. Generally expressed as mass of the pollutant emitted per unit volume of effluent gas (PPM, ug/m3).
Components	Testing and monitoring
of a NESHAP rule	requirements
	requirements Sources subject to NESHAPs are usually required to perform an initial performance test through stack testing to demonstrate compliance. To demonstrate continuous compliance, sources may be required to monitor control device operating parameters which



Components of a NESHAP rule	<section-header><section-header><text><section-header><section-header><text></text></section-header></section-header></text></section-header></section-header>	
area source under cert • There are <b>three main</b> so Establish "the MAG reductions that sour Evaluate whether mo considering cost and re requirements.	to major stationary sources. They can also apply to an	



1. Establishing the MACT Floor: Existing Sources	<text><text><section-header><text><text></text></text></section-header></text></text>	
1. Establishing the MACT Floor: New Sources	For <b>New Sources</b> , the MACT floor must be at least as stringent as "the emission control that is achieved in practice by the best controlled similar source." - Therefore, the MACT floor is based on the single best -performing source.	



38

#### 2. Evaluating "Beyond the Floor" Controls

- CAA section 112(d) requires the maximum degree of reduction in emissions through application of measures, processes, methods, systems or techniques including, but not limited to, measures which:
- reduce the volume of, or eliminate emissions of, such pollutants throughprocess changes, substitution of materials or other modifications,
- $\circ~$  enclose systems or processes to eliminate emissions,
- collect, capture or treat such pollutants when released from a process, stack, storage or fugitive emissions point,
- are design, equipment, work practice, or operational standards (including requirements for operator training or certification), or
- are a combination of the above.

## "Beyond the Floor"- Evaluation of Control Options

- Identify all commercially available and demonstrated control technologies that are reasonably applicable to each source.
- Create a list of control technologies that are reasonably applicable to each source.
- Evaluate each control technology to consider:
  - Costs,
  - Non-air quality health and environmental impacts,
  - Energy requirements associated with using each control technology.



<list-item><section-header><section-header><list-item><list-item><list-item><section-header><section-header><text></text></section-header></section-header></list-item></list-item></list-item></section-header></section-header></list-item>	
<ul> <li>MACT Standards – Compliance Deadlines</li> <li>After issuance of the final MACT rule, c ompliance timelines for the MACT standards differ for new and existing sources.</li> <li>New sources must comply upon startup of their operations.</li> <li>Existing sources must comply as expeditiously as practicable.</li> <li>The EPA determines the compliance period, which can be no more than 3 years after issuance of the rule.</li> </ul>	



### **GACT Standards**

- Under CAA section 112(d)(5), the EPA Administrator may elect to set GACT standards for **area sources**.
- Considering the control technologies and management practices that are "generally available" to the area sources in the source category.
- GACT may include control requirements.

In determining what constitutes GACT, the EPA has considerable discretion and can evaluate, among other things, the cost of achieving the emission reductions.

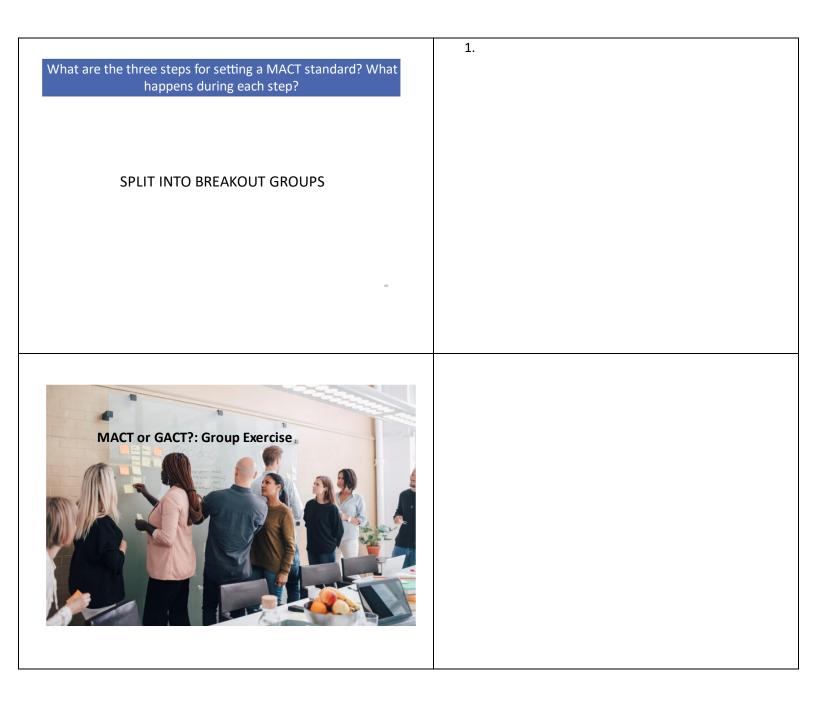
Let's Check Your Knowledge!





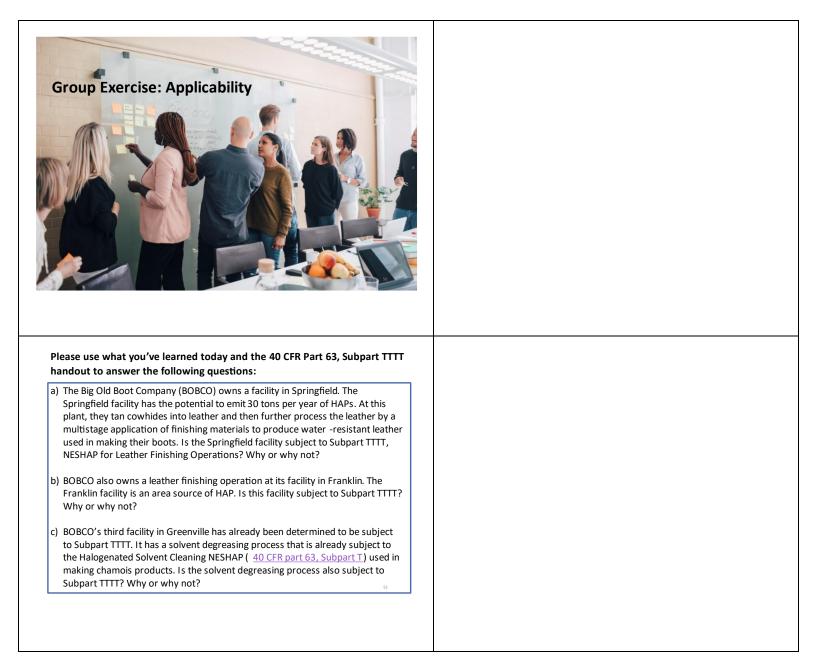
Match the NESHAP comp	ponents with their descriptions	
Applicability Criteria	Provisions requiring the maintaining of records for the source parameters relevant to meeting the emissions limitations.	
Emission Limits	Provisions that require compliance reports to be submitted with certain frequency.	
Testing and Monitoring Requirements	Provisions that identify which stationary sources are subject to a NESHAP.	
Reporting Requirements 4	Emissions standards that limit the pollution a source can emit.	
Recordkeeping Requirements 5	Requirements to perform an initial performance test and continuous monitoring to show compliance.	
Lunch Break	d	













Review of the Answers		
Key elements of the regulatory framework for HAPs from stationary sources	<section-header><section-header><section-header><section-header><section-header><section-header><section-header><section-header><section-header><section-header><section-header><section-header><section-header><section-header><section-header><section-header><section-header><text></text></section-header></section-header></section-header></section-header></section-header></section-header></section-header></section-header></section-header></section-header></section-header></section-header></section-header></section-header></section-header></section-header></section-header>	



54

### Review of Emissions Standards

Within eight years of setting MACT or GACT standards, the CAA sections 112(d)(6) and 112(f)(2) require the EPA to review the standards.

The results of these reviews, either amending the standards or determining that no revisions are necessary, are proposed and finalized through a rulemaking process.

There are two types of reviews that are conducted:

- technology review for MACT or GACT standards and
- residual risk review for MACT standards



ies,
d to
of
55
er
er ual
ual k
ual k 1 8
ed to of



Review of Em Residual Risk	nissions Standards: Review (Continued)		
1	Review for Risk Acceptabil	ity	
	2 Review for Ample M	<b>Nargin of Safety</b>	
	issions Standards: Review (Continued)		
Review for Ris	sk Acceptability		_
If health risks f EPA must tight risks to an acco	from a source category are <u>una</u> ten standards regardless of cost eptable level.	acceptable, then the in order to reduce	
		Go Back	



59

Review of Emissions Standards: Residual Risk Review (Continued)

#### Review for Ample Margin of Safety

If health risks from a source category are acceptable but above levels that might be of concern, then the EPA evaluates the available options to reduce risks considering costs, technological feasibility, risk information, and other relevant factors.

The EPA is also required to set more stringent standards if necessary to prevent adverse environmental effects (considering energy, costs and other relevant factors).

Review of Emissions Standards: Risk and Technology Review (RTR)

- For the MACT standards, the proposed and finalized results of the initial technology review and residual risk review are typically issued in one rulemaking, referred to as the residual risk and technology review (RTR)" rulemaking.
- When conducting an RTR, the EPA has discretion to consider previously unregulated processes and hazardous air pollutants, and to make technical corrections.

The latest list of source categories that have undergone RTR rulemaking can be found at :

https://www.epa.gov/stationarysources-air-pollution/riskand-technology-reviewnational-emissions-standards-hazardous#status



